

BOARD OF SUPERVISORS

Brown County



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CITIZENS REDISTRICTING ADVISORY SUBCOMMITTEE

Robyn Davis, Tom Joynt, Aaron Linssen, Tom Lund
Cheryl Mc Cutcheon, Pam Parish,
Hector Rodriguez, Tom Sieber, Dan Theno

**CITIZENS REDISTRICTING
ADVISORY SUBCOMMITTEE
Tuesday, December 3, 2019
6:00 p.m.
Room 200, Northern Building
305 E. Walnut Street, Green Bay, WI**

**NOTICE IS HEREBY GIVEN THAT THE COMMITTEE MAY TAKE ACTION ON ANY ITEM
LISTED ON THE AGENDA**

- I. Call to Order.
- II. Approve/Modify Minutes October 29, 2019.
- III. Approve/Modify Agenda.

Comments from the Public

1. Approval of Proposed Resolution
2. Approval of Proposed Ordinance.
3. Such other matters as authorized by law.
4. Adjourn.

Aaron Linssen
Chairman, Citizens Redistricting Advisory Subcommittee

Notice is hereby given that action by the Committee may be taken on any of the items which are described or listed in this agenda. Please take notice that it is possible additional members of the Board of Supervisors may attend this meeting, resulting in a majority or quorum of the Board of Supervisors. This may constitute a meeting of the Board of Supervisors for purposes of discussion and information gathering relative to this agenda.

Citizens Redistricting Advisory Subcommittee
Tuesday, October 29, 2019
Meeting Minutes

Present: A. Linssen, T. Lund, T. Sieber, P. Parish, R. Davis, C. Mc Cutcheon, T. Joynt, H. Rodriguez, D. Theno

I. Chair A. Linssen called the meeting to order at 6:01 p.m.

II. Motion to approve the agenda made by T. Lund, seconded by R. Davis. Motion carried unanimously.

III. Motion to approve the minutes of September 20, 2019 meeting made by R. T, seconded by R. Davis. R. Davis made a motion to amend the minutes to read Corporation Counsel, seconded by T. Lund. Motion to approve the amended minutes made by T. Sieber, seconded by C. Mc Cutcheon. Motion carried unanimously.

Comments from the Public: None.

1. Introduction and Presentation by Subcommittee Chairman

A. Linssen gave members present an introduction and overview of the subcommittee's role and work up to this point.

A motion to suspend the rules to take items 2 and 3 together was made by T. Lund, seconded by C. Mc Cutcheon. Motion carried unanimously.

2 and 3. Public Comment on Proposed Resolution and Public Comment on Proposed Ordinance

Linda Van Beek questioned what the selection process of the drafting committee members and how the information is posted for the public to receive notice.

Analisa Wagoner gave an endorsement on behalf of the Greater Green Bay League of Women Voters on both the Resolution and the Ordinance.

William Kissberg recommends including that the county board choose one of the four maps created and to be able to revise the closest map.

Lauren Kenan questioned the possibility to have a statement from the county board if all four maps are rejected for the reasoning behind the decision.

Linda Van Beek questioned what the timeline is from when the census data is given, and the county receives it and the maps are adopted. She also inquired about the process of having a question on the county ballot asking citizens about redistricting.

A. Linssen reported that he will be meeting with the Planning Department on the timeline and will make sure the citizens drafting committee will have enough time to create the maps. Written comments for this public hearing will be accepted through November 15th.

4. Such other matters as authorized by law

The next meeting will be held on Tuesday, December 3, 2019 at 6 p.m. in Room 200.

5. Adjourn

Motion to adjourn made by T. Lund, seconded by P. Parish. Motion carried unanimously.

DRAFT October 4, 2019

TO THE HONORABLE CHAIRMAN AND MEMBERS
OF THE BROWN COUNTY BOARD OF SUPERVISORS

Ladies and Gentlemen:

RESOLUTION TO ADOPT REDISTRICTING ORDINANCE

WHEREAS, Brown County ("County") citizens believe in the idea of free and fair elections, and that the freedom from undue influence through the act known as "gerrymandering" is essential to those ends; and

WHEREAS, in accordance with anti-gerrymandering practices, the County Board has adopted guidelines through ordinance to guide both citizens and staff in the creation of political districts; and

WHEREAS, the County Board believes that districts should contain equal populations, be contiguous, be compact, follow municipal boundaries, follow natural boundaries, and prohibit favoring incumbents or particular candidates; and

WHEREAS, the County Board believes that communities of interest such as urban populations, rural populations, formal neighborhood associations, and racial and ethnic groups (as defined in the WI Legislative Reference Bureau 2020 Redistricting Guide) deserve voices within local elected government and that considerations of these communities of interest should be taken into consideration during the drafting of political districts; and

WHEREAS, the County Board believes the creation of political districts is best handled without undue partisan or personal influence, and that currently elected Supervisors, officials, or political parties should be withheld from this process to the extent possible; and

NOW, THEREFORE, BE IT RESOLVED that the Brown County Board of Supervisors hereby directs County Staff and the appointed citizens to engage in the creation of voting

districts in accordance with the proposed ordinance, without outside influence, without undue influence from County Supervisors, and subject to Wisconsin Legislative Bureau guidelines which do not conflict with County Ordinance.

Fiscal Note: To Be Determined by Corporation Counsel.

Respectfully submitted,

CITIZENS REDISTRICTING
SUBCOMMITTEE
EXECUTIVE COMMITTEE

Approved By:

TROY STRECKENBACH
COUNTY EXECUTIVE

Date Signed: _____

Authored by Citizens Redistricting Subcommittee
Final Draft Approved by _____

***OCTOBER 4, 2019 DRAFT * REDISTRICTING**

PURPOSE. It is the purpose of the County Board of Supervisors to regulate the process by which redistricting proposals are provided to the County Board for vote. This Ordinance does not override any statutory requirements of the State.

CONFLICT OF LAWS. Redistricting practices should conform to the provisions of the law. Should any provisions of this chapter be in violation of federal or state law, the conflicting law shall apply.

CITIZENS DRAFTING COMMITTEE. The Board Chair shall appoint 5 members of the public to sit on the Citizen's Drafting Committee. The full County Board must approve of each member before they are seated on the Committee. Members of the Citizens Drafting Committee must not be a dues paying member of a political party or hold elected office at the time of appointment or during their tenure as a member of the Citizens Drafting Committee.

STAFF DRAFTING COMMITTEE. The Board Chair and County Executive must unanimously appoint 3 staff members of the County Planning Department to the Staff Drafting Committee. Members of the Staff Drafting Committee must not be a dues paying member of a political party or hold elected office at the time of appointment or during their tenure as a member of the Staff Drafting Committee. The Staff Drafting Committee is tasked with providing technical expertise to the Citizens Drafting Committee as needed. Only one member is required to participate in the drafting, but all three members must approve of the final maps.

MAPPING DIRECTIVES. The following mapping objectives should be prioritized, in no particular order, by the Citizens Drafting Committee and Staff Drafting Committee while drafting new district maps:

- Equal Population
- Contiguity
- Compactness
- Municipal Boundaries
- Natural Boundaries, with primary consideration to the Fox River
- Communities of interest which include:
 - Rural vs. Urban interests
 - Racial and Ethnic groups (as discussed in the WI Legislative Reference Bureau 2020 Redistricting Guide)
 - Formal Neighborhood Associations within any municipalities
- Each map should contain 26 Supervisory Districts

All maps must comply with all federal and state laws.

PROHIBITION IN MAPPING CONSIDERATIONS. The Citizens Drafting Committee and Staff Drafting Committee shall not give any consideration to whether any map favors or disfavors any incumbent or potential candidate. Locations of current Supervisor residences should not be taken into consideration when drafting new maps.

DRAFTING PROCEDURE. Upon the release of the necessary census data, the Citizens Drafting Committee and the Staff Drafting Committee are each directed to produce two maps consistent with the criteria outlined under "Mapping Directives." The Citizens Drafting Committee and Staff Drafting Committee must complete this process within 15 days. The Staff Drafting Committee will send their completed maps to the Citizens Drafting Committee. The Citizens Drafting Committee must select a single map to recommend to the County Board Chair before submitting the remaining three alternative maps to the County Board Chair.

VOTING PROCEDURE. Upon receipt of the Citizens Drafting Committee's final recommendation, the County Board Chair must have an agenda item for action on or before the next scheduled County Board meeting for all four maps. The recommended map put forward by the Citizens Drafting Committee must be voted on prior to voting on any of the three alternatives maps. If all four maps fail to pass, the County Board may then draft its own maps as desired. The first map which passes the County Board will become the Tentative Supervisory District Plan, and be submitted for a public hearing.

UPON SELECTION OF A TENTATIVE SUPERVISORY DISTRICT PLAN. Once a Tentative Supervisory District Plan has been adopted by the Board, any following steps should be conducted as directed under Wis. Stat. sec. 59.10(3)(b)(2-4). Any amendments following the adoption of a Tentative Supervisory District Plan must be made in a public meeting.

ELECTED OFFICIALS BEHAVIOR. Elected officials are forbidden from consulting with or discussing with The Citizens Drafting Committee or the Staff Drafting Committee in aspect of redistricting between the time of appointment and the time during which the final four recommendations are received from the Citizens Drafting Committee. A non-exhaustive list of examples includes topics such as specific maps, recommendations, objectives, or goals. It is intended that this moratorium of communication be interpreted as broadly as possible. Elected officials should refrain from such behavior in both private and public discourse, until such time as the maps are officially submitted for board consideration. Violation of this moratorium on discussion will result in referral to the Ethics Committee.